



Glasgow City Region Cabinet

**Report by Kevin Rush,
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CLYDE MISSION

Purpose of Report:

The purpose of this paper is to update Cabinet on the migration of the Clyde Mission initiative to the Glasgow City Region (GCR).

Recommendations

Cabinet is asked to:

- a) Note the progress which has been made with Clyde Mission, including the £13.6m of funded projects and the development of an Energy Masterplan for the area;
- b) Note the formal migration of Clyde Mission to the Glasgow City Region;
- c) Note the recruitment of a new Head of Place to oversee its development;
- d) Agree to the absorption of the Mission Groups into existing GCR activity;
- e) Note that a call for projects in relation to the £25m Heat Decarbonisation Fund will be issued upon receipt of the formal grant offer from Scottish Government;
- f) Agree to the establishment of a Heads of Planning Group, including Argyll and Bute Council, to advise the Head of Place on the development of a masterplan for the Clyde;

1. Purpose

- 1.1 The purpose of this paper is to update Cabinet on the migration of the Clyde Mission initiative to the Glasgow City Region (GCR).

2. Background

- 2.1 The Clyde has a distinct place in Scotland's economic and social history and a strong sense of identity and place. It played a key role in the industrial development of Glasgow and Scotland and now has the potential to play a key role in Scotland's economic future and the transition to net zero.
- 2.2 Public and private investments such as those in the Barclays Glasgow Campus, the expansion of the Scottish Events Campus (SEC), the Glasgow Riverside Innovation District, along with the Advanced Manufacturing Innovation District and Queens Quay, are bringing new economic life and vibrancy to the Clyde. At the same time, the area's industrial past has left a legacy of vacant and derelict land and some of the communities close to river are among the most disadvantaged in Scotland.
- 2.3 The Clyde Mission seeks to address these challenges by ensuring the collective impact of public and private investment is optimised; by attracting further investment and by bringing vacant and derelict land back to productive use. It also seeks to address the potential risk that tidal flooding presents to communities, businesses and the city.
- 2.4 The Mission will also consider how we can improve and open up the river for visitors, local people and communities and ensure it is climate ready - adaptable and resilient to climate change. It also aimed to examine the use of the river as a source of heat and energy for businesses and communities.
- 2.5 The Clyde Mission was launched by the Scottish Government in 2020 and aimed to bring together partners to further the objectives set out above.

3. Progress

- 3.1 A Mission Strategic Group was established to oversee the delivery of the Mission, with five workstreams – or mission groups – set up to report into it. These groups were:
 - Jobs and Skills – Jointly led by Scottish Enterprise/Skills Development Scotland
 - Vacant and Derelict Land – Led by Clydeplan
 - Net Zero – Led by University of Strathclyde
 - Adaptation and Mitigation – Led by Scottish Environmental Protection Agency
 - Communities – Led by Ian Manson, Chief Executive, Clyde Gateway

4. Call for Ideas

- 4.1 Clyde Mission held a digital "Call for Ideas" in March 2021. This closed with well over 100 responses from across the public, private and third sectors.
- 4.2 Key themes from the Call for Ideas include:
 - Looking at opportunities for innovation and the transition to net zero, building on prominent sectors such as maritime;
 - Community input into the use of unused sites, including design and regeneration;
 - Creation of greenspaces, for leisure and climate change mitigation;
 - Creation of low-carbon heat networks; and

- Increased and improved active travel routes.

4.3 A final report has been prepared by Scottish Government on the Call for Ideas and will be transferred as part of the migration to GCR.

5. Clyde Mission Catalyst Fund - £13.6m

5.1 The Clyde Mission Catalyst Fund was launched in 2021 and has provided £13.6 million of funding to 13 projects that will create hundreds of jobs, benefit places and communities and support Scotland's environmental ambitions. The projects funded through the programme are:

Project proposal	Total grant
SWG3 Masterplan – Social Infrastructure Works	£1,850,000
Clyde Gateway URC – Regeneration Route	£1,200,000
Govan Heritage Trust - Renewable Energy	£463,000
Glasgow City Council - Water Row, Govan – Enabling Works	£1,980,000
West Dunbartonshire Council - Scottish Marine Technology Park – Enabling Works	£1,980,000
Argyll & Bute Council - Dunoon Rural STEM Hub	£490,000
Inverclyde Council - Inchgreen Marine Project – Platers Shed	£1,360,000
Clyde Cycle Park – Active Travel	£145,000
Ceminer Ltd - Project Supergrade Scotland Ltd.	£179,000
Govan Riverside Town	£200,000
Stobcross Crane Regeneration	£452,000
Renfrewshire Active Travel Route	£935,000
Cunningar Loop – Clyde Gateway	£2,300,000

6. Energy Masterplan

- 6.1 One of the early pieces of work carried out through Clyde Mission was the development of an Energy Masterplan covering the area directly adjacent to the river from Clyde Gateway in the East, to Dunoon in the West. This was commissioned by Zero Waste Scotland for Clyde Mission, and produced by Buro Happold.
- 6.2 The Energy Masterplan is a strategic document that aims to turn the Clyde Mission's vision into reality, by providing a planning tool and evidence-base to support decision-making and attracting investment. This Energy Masterplan provides a strategy to identify potential projects on the Clyde to assist in meeting the Clyde Mission ambition to make the Clyde "an engine of sustainable, inclusive economic growth for the city, the region and Scotland" and ultimately contribute towards the Scottish Government's targets to reduce greenhouse gas emissions by 75% by 2030 and to achieve net zero by 2045.
- 6.3 The Energy Masterplan is a resource which aims to inform strategy and decision-making relating to low carbon heating and energy infrastructure within the Energy Masterplan boundary.
- 6.4 The aims of the Energy Masterplan are:
- To support the strategic development of low carbon heat and energy infrastructure projects;
 - To identify and present a set of projects that could potentially be developed to enable the Clyde Mission to maximise its contribution towards the Scottish Government's target of net zero greenhouse gas emission by 2045; and
 - To provide partners across the public, private and third-party sectors with information to support the transition to net zero within the Energy Masterplan area
- 6.5 It identified a number of opportunities for further exploration, including at the Scottish Event Campus (SEC), the Fortum Energy-from-Waste Heat Network close to the Queen Elizabeth University Hospital, the Kilcreggan/Rosneath low carbon heating scheme in Argyll and Bute and the City Deal supported scheme at the former Exxon site in West Dunbartonshire.
- 6.6 There are several commercial structure options which the interested parties at these sites might consider for procurement, construction, ownership, and operation of the shortlisted energy systems. Suggested commercial structures for the shortlisted options are explored further in the report. A risk register was also prepared to provide an overview of the risks that should be considered in the delivery of the shortlisted options, including technical, commercial and procurement risk along with risk mitigation measures.
- 6.7 It is envisaged that this Energy Masterplan can be used as an evidence base for consideration of where proposed low carbon and energy infrastructure projects could be implemented to make best use of resources available in the area. Furthermore, it can support the development of future feasibility studies and business cases
- 6.8 The Energy Masterplan can be viewed here - <http://www.inclusivegrowth.scot/wp-content/uploads/2021/07/Clyde-Mission-Energy-Masterplan-Main-Report-Final-Version.pdf>.

7. **Migration to GCR**

- 7.1 Progress has clearly been made with the Mission since 2020, particularly through the development of the Energy Masterplan and the 13 funded projects. Clyde Mission is also prominent in the National Planning Framework and the Scottish Government's National Strategy for Economic Transformation.
- 7.2 However, in order for the Clyde to reach its full potential, it has been recognised that a transfer of lead responsibility to the Glasgow City Region and Argyll and Bute local authorities is required. As a result, the First Minister announced the migration of the initiative over the summer with a launch event in the Riverside Museum at the end of August.
- 7.3 In practical terms, firstly, the Scottish Government has confirmed it will provide Glasgow City Region PMO with £1.5 million resource investment over three years (2023-26) for the development of a masterplan which will set out plans for stimulating growth of a sustainable, wellbeing economy in the Clyde Mission area and wider city region. This will also support staff costs associated with leading the Mission.
- 7.4 Secondly, following an earlier commitment to £25 million of capital investment, Ministers have agreed that this award to Glasgow City Region (on behalf of the Glasgow City Region and Argyll and Bute Council) will be focussed on Heat Decarbonisation projects in the Clyde Mission area.
- 7.5 In keeping with the wider Scottish Government Heat Networks (Scotland) Act 2021 and the purpose of Clyde Mission to drive sustainable and inclusive growth for the city, the region and Scotland, the investment intends to:
- Support delivery of heating systems that enable efficient use of Scotland's renewable energy sources;
 - Enable the delivery of a wide range of heat decarbonisation projects;
 - Contribute to inclusive economic growth for the city, region and Scotland;
 - Benefit local communities by contributing to a reduction in fuel poverty and have a positive and significant impact on local skills and employment levels.
- 7.6 Specifically, the initial £25m capital funding is keen to encourage projects that:
- a) Develop new low or zero direct emission heat decarbonisation projects such as a district heat network (a network by which thermal energy is distributed from one or more sources of production to more than one building);
 - b) Develop a communal heating system (a system by which thermal energy is distributed from one or more sources of production to one building comprising more than one building unit
 - c) Enable the installation of zero direct emission heating systems including Air Source Heat Pumps and Ground Source Heat Pumps; or
 - d) Deliver Energy Efficiency retrofits of existing non-domestic buildings including solar PV and battery storage.

7.7 The PMO has yet to receive the formal grant offer letter in relation to the above but intends to issue a call for project ideas over the winter months with proposals brought back to Cabinet in due course.

8. Governance and management

8.1 Following the award of Investment Zone status to GCR, bringing new funding to the region to over £210m since February 2022, the PMO has been progressing with the appointment of a new Head of Place for GCR. When appointed, the Head of Place will oversee the development of the Clyde Mission initiative, as well as the implementation of the new Investment Zone and any other relevant spatial planning elements. They will be responsible for identifying what additional roles are required in the team, along with securing funding to support these roles.

8.2 The Regional Economic Partnership will be the key advisory body for this project, with many of the relevant partners currently sitting on that body.

8.3 However, other than Ministerial approval there was no elected member oversight of the previous Clyde Mission work. That will be addressed through migration, and governance of the programme will sit with Cabinet. The existing Cabinet Agreement is currently being reviewed and, if required, any proposed changes will be brought to a future Cabinet meeting for consideration on next steps. This will not include monitoring of existing Clyde Mission projects as those were selected and managed by Scottish Government but will relate to future initiatives.

8.4 The Heads of Planning for GCR (with the equivalent for Argyll and Bute) will form a steering group to oversee the development of the masterplan, with this expected to be an early priority for the new Head of Place.

8.5 The previous Mission Groups will all be absorbed into existing GCR activity in line with the overall principle of not creating new structures. There was significant overlap with existing activity with a number of them, however the Regional Economic Partnership's membership will be reviewed to ensure the net zero, and mitigation and adaptation workstreams in particular are represented.

8.6 It is intended that progress will be significant over the coming months.

9. Recommendation

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