



Glasgow City Council

Economy, Housing, Transport and
Regeneration City Policy Committee

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Neighbourhoods, Regeneration and Sustainability

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Item 8

15th August 2023

City Development Plan Scheme 2023

Purpose of Report:

To update Members on the Development Plan Scheme for 2023 which provides a timeline for the development of the next City Development Plan.

Recommendations:

The Committee is asked to consider:

- (a) the purpose, content and timeline in the updated Development Plan Scheme (<https://arcg.is/OfOuqy> and print version in Appendix 1).
- (b) The required consultation on the Participation Statement section of the Development Plan Scheme.

Ward No(s):

Citywide: ✓

Local member(s) advised: Yes No consulted: Yes No

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1 Introduction

- 1.1 Members will be aware that a new Planning Act was introduced in 2019. This altered the position on many aspects of the various planning procedures including the context for preparing a new City Development Plan.
- 1.2 Over the last few years, as part of implementing the 2019 Planning Act, the Scottish Government has been preparing a fourth National Planning Framework (NPF4). This framework was published in February 2023, followed shortly by Local Development Plan (LDP) regulations and guidance, in May 2023.
- 1.3 The dual publication of the NPF4 and LDP guidance has since enabled the Council to update the outline timeline approved in the 2022 Development Plan Scheme for the next City Development Plan, which is what we call the Local Development Plan in Glasgow. To this end, the Council has produced a [‘storymap’](#) Development Plan Scheme for 2023. The ‘storymap’ Development Plan Scheme includes the Participation Statement which requires consultation. Appendix 1 contains a print version of the timetable in the Scheme for sharing and reporting purposes.
- 1.4 This report provides the context for the latest Development Plan Scheme, including the Participation Statement, and highlights some of its key content and benefits in the plan-making process.

2 Development Plan Scheme

- 2.1 The Development Plan Scheme is the primary way that the Development Plan Team communicates its work programme both internally and externally. It provides key information to stakeholders regarding how and when they can get involved in the plan-making process. Accordingly, Glasgow’s City Development Plan team have created a [‘storymap’](#) version to sit as a live, visual document that can form the basis for future communication and interaction with the plan process.
- 2.2 The Development Plan Scheme is also an important tool that outlines opportunities for collaboration with stakeholders, allowing alignment of Glasgow City Council and other work programmes to support joined-up place investment and activity.

2.3 The 2023 Development Plan Scheme shares some key messages from the Scottish Government's LDP guidance, which will directly influence the preparation of the next development plan for Glasgow. This includes:

- LDPs should consider the ambitions and outcomes for an area, looking 20 years ahead.
- A clear and compelling story about the future of places should be contained in the LDPs.
- LDPs should be developed through collaboration and based on robust evidence so that they are deliverable.
- LDPs should focus on showing the spatial implications of national policy for different places, and will have fewer thematic policies and written text than previously. They can, however, include local policies that reflect local issues and context, where the planning authority considers this is required.
- LDPs should be place-based, with the inclusion of a clear Spatial Strategy reflected more in a collection of maps, site briefs and masterplans than in written text and policy.
- The content of LDPs should be relevant and accessible to the people with an interest in that place.
- LDPs should be prepared in a different way, look different and be used differently to before.
- The Local Outcomes Improvement Plans (LOIPs) must be taken into account in preparing LDPs. The 2019 Act removed the requirement for an LDP to provide a vision statement. This was to avoid creating any potential conflict or confusion with a separate vision for an area, in the expectation that the plan will contribute to the priority outcomes set out in the LOIP.
- Innovative approaches to engagement, for example community-led design or the Place Standard Tool should be used to stimulate early engagement and inform the LDPs outcomes.
- An infrastructure first approach should be taken to shaping the plan focus. This involves the consideration of infrastructure implications at every stage of the plan making process, and in particular at the early stages when initial thinking is being given to opportunities and challenges for an area and how it may evolve in the future.
- LDPs should encourage, promote and facilitate development that addresses the global climate emergency and nature crisis, in order to reflect the significant weight that this carries within NPF4
- LDPs require to be replaced a maximum of every 10 years. In addition, Section 20AA of the 2019 Act introduces the ability to amend part of a LDPs, rather than replacing the entire plan. This part of the Act has not yet been commenced. The Scottish Government will bring forward a consultation on regulations and guidance for amending LDPs and the National Planning Framework once the new development planning system is in place.
- Local Place Plans should be incorporated in to the LDPs.
- LDPs should be delivery focused, place-based and people-centred.

- 2.4 Although efforts have already been made through the existing City Development Plan to ensure that it is viewed as a corporate document, increased emphasis will be made to link planning policy and process with placed based outcomes that reflect the Council's strategic objectives.
- 2.5 As highlighted in section 1.3 of this report, the 2023 Development Plan Scheme also contains a timeline in the form of a process diagram, found in the 'The Next Plan – Local Development Plan Process' section of the Storymap. This highlights the following broad stages of the plan-making process including: (1) Evidence Gathering and Early Engagement, (2) Plan Preparation, and (3) Delivery.
- 2.6 The Development Plan Team has commenced work on the Evidence Gathering and Early Engagement stage. The key output of the Evidence Gathering stage is the production of an Evidence Report for submission to the Scottish Government for the Gatecheck process. The gathering of evidence is a broad exercise to ensure that the evidence base needed for all areas of Glasgow and all NPF4 topic areas is in place to allow new policies to be written. This will allow for updated and new policy to be created to meet the city's development needs. Glasgow City Council's existing plans and strategies will form part of the this evidence base as well as emerging work.
- 2.7 Members should also be aware that there are several strategies and assessments which must be undertaken to inform the evidence, and before moving on to the 'plan preparation' stage. These include the Forestry and Woodland Strategy, Play Sufficiency Assessments and the revised Open Space Strategy.
- 2.8 Full Council approval is required (by the 2019 Act) of the evidence report, prior to the report being submitted to the Scottish Government for their assessment.
- 2.9 Overall, the estimated timeframe for developing and adopting the next City Development Plan is 2027. However the Development Plan Scheme does note that the timeframe may change as a result of:
- The process for producing City Development Plan 2 is a new process and it is accepted that the new LDP process, and new requirements planning authorities need to meet, will require a period of time to bed in.
 - The Scottish Government oversees the Gatecheck and Examination stages. Whilst indicative timescales for these are provided by the Scottish Government, and have been factored into the timetable, these could change. All planning authorities in Scotland are now embarking on new LDPs and this may create resourcing issues for the Scottish Government Planning and Environmental Appeals Directorate (DPEA).
 - Notwithstanding Glasgow City Council's processes for approving policy documents, the Scottish Government / Planning (Scotland) Act 2019 require stages of the LDP process to go to full Council and this may be an extra process required in approving the City Development Plan 2 at different stages in the process set out in Appendix 1. This may affect overall delivery timescales, however agreement can be sought with

relevant Convenors as the process progresses to minimize this timescale.

- 2.10 As outlined above in paragraph 2.3, the draft Local Development Plan guidance places a renewed emphasis on early public engagement, with the intention of encouraging evidence gathering that bridges traditional plan making, with a more participatory and collaborative process. The 2019 Planning Act created a statutory duty for planning authorities to engage specific groups of society including children and young people. This is expected to encourage more creative ways to engage Glasgow's communities in the plan-making process. The engagement strategy is outlined within the 'Participation Statement' in the latest Development Plan Scheme. The first stage of engagement is the Early Engagement and officers have commenced planning these activities, notwithstanding the need to update the activities following consultation (see paragraph 3.1).
- 2.11 A Local Place Plan (LPP) is a proposal by a community body about the development and use of land. It can describe what changes people want to see made to the LDP. The aim of Local Place Plans is to improve people's engagement and involvement in the planning system. They are a way for communities to achieve change in their local area by proactively feeding into development planning. Before preparing an LDP, the planning authority must invite local communities to prepare LPPs. Guidance has been produced for community groups interested in creating a LPP. This is designed to complement the national guidance which has been developed and set out how the Council might wish to use existing resources to support groups. The website includes the invitation to local communities to prepare a LPP and a pre-enquiry form for groups to register their interest to the Council. Communities are required to register their intention to produce a LPP by December 2023 and produce the LPP by Spring 2025 for inclusion in the CDP2. Members will recall a paper on LPPs ([Delivering the City Development Plan: Local Place Plans](#)) which was considered at Economy, Housing, Transport and Regeneration City Policy Committee in April 2023.

3 Development Plan Scheme Next Steps

- 3.1 When preparing the Development Plan Scheme, planning authorities must seek the views of the public on what the content of the Participation Statement should be, and have regard to any views expressed. As such, following consideration of this Committee Report, officers will undertake consultation on the Participation Statement through use of the Consultation Hub and publicity of the consultation. The whole Development Plan Scheme will be published, as required by legislation, however it is just the Participation Statement element that will be consulted on. This will also highlight the invitation to produce a Local Place Plan. A survey will gather views. The consultation will last 6 weeks.

3.2 Any required changes to the Development Plan Scheme will then be made and the final Scheme presented to Council Administration Committee for approval.

3.3 Once the Development Plan Scheme is adopted by the Planning Authority, it will be published online, with copies sent to the Scottish Ministers and placed in the public libraries, as set out in the legislation.

4 Other Planning Policy Work Priorities

4.1 Paragraph 2.6 notes that the work on CDP2 will result in a number of areas of policy being significantly updated. In addition, NPF4 is now part of the statutory development plan for Glasgow, and provides up to date policy on topics such as climate change and biodiversity.

4.2 In addition, the Planning Service intends to bring forward Supplementary / Planning Guidance as required in the shorter term / where resources allow:

Item	Status	Initiation/Adoption Intended programme
IPG6: (SG6) Green Belt and Green Network	Supplementary Guidance	Draft Autumn 2023
IPG12: (SG12) Delivering Development	Supplementary Guidance	Draft Autumn 2023
Frontiers of the Roman Empire (Antonine Wall) World Heritage Sites	Supplementary Guidance	Adoption Autumn 2023
Tall Buildings Policy	Planning Guidance	Draft Q4 22/23
Co-Living	Planning Guidance	Draft Autumn 2023
Spatial Development Frameworks (SDFs) <ul style="list-style-type: none"> • Easterhouse • Inner East 	Supplementary Guidance	<ul style="list-style-type: none"> • Easterhouse - Draft Autumn 2023 • Inner East – Adoption Autumn 2023
Local Development Frameworks (LDFs) <ul style="list-style-type: none"> • Drumchapel • Pollok • South Central 	Supplementary Guidance	<ul style="list-style-type: none"> • Drumchapel – Draft Autumn 2023 • Pollok – Draft Autumn 2023 • South Central – Adoption Autumn 2023

5 Policy and Resource Implications

Resource Implications:

<i>Financial:</i>	Financial resources will be required to develop and produce the next City Development Plan.
<i>Legal:</i>	The next City Development Plan will have legal implications for the Council and will require engagement with Legal Services during the plan making process.
<i>Personnel:</i>	Staff from NRS Planning Services will manage the preparation of the next City Development Plan with input from other GCC divisions and Services, as required. Additional skills and knowledge may be required to support specific activities within the plan-making process.
<i>Procurement:</i>	There are no procurement implications associated with the Development Plan Scheme, although some expertise may need to be procured for elements of the plan making.

Equality and Socio-Economic Impacts:

<i>Does the proposal support the Council's Equality Outcomes 2021-25? Please specify.</i>	There are no significant equality or socio-economic impacts arising from this report. The draft Plan itself and elements of this will require an EqlA.
<i>What are the potential equality impacts as a result of this report?</i>	The Development Plan Scheme, by virtue of its relationship to the emerging City Development Plan 2 and NPF4 is intended to achieve overall a significant positive impact on equality.
<i>Please highlight if the policy/proposal will help address socio-economic disadvantage.</i>	The Development Plan Scheme, by virtue of its relationship to the emerging City Development Plan 2 and NPF4 is intended to achieve overall a significant impact in reducing socio-economic disadvantage.

Climate Impacts:

Does the proposal support any Climate Plan actions? Please specify: The Development Plan Scheme, by virtue of its relationship to the emerging City Development Plan 2 and NPF4 will support the Climate Plan actions.

What are the potential climate impacts as a result of this proposal? The Development Plan Scheme, by virtue of its relationship to the emerging City Development Plan 2 and NPF4 is intended to achieve a positive impact on climate change.

Will the proposal contribute to Glasgow's net zero carbon target? The Development Plan Scheme by virtue of its relationship to the emerging City Development Plan 2 will support Glasgow's net zero carbon ambition.

Privacy and Data Protection Impacts: There are no potential data protection impacts as a result of this report.

6 Recommendations

5.1 The Committee is asked to consider:

- (a) The purpose, content and timeline in the updated Development Plan Scheme (<https://arcg.is/0fOuqy> and print version in Appendix 1).
- (b) The required consultation on the Participation Statement section of the Development Plan Scheme.