

Report to: Community Planning Partnership Joint Resourcing Group **20th May 2015**

From: David Williams, Chief Officer Designate to Glasgow City Integration Joint Board

Date: 21st April 2015

Subject: Health and Social Care Integration

1. Purpose

- 1.1 The purpose of this paper is to provide a brief on the integration of health and social care.

2. Public Bodies (Joint Working) (Scotland) Act

- 2.1 The Public Bodies (Joint Working) (Scotland) Act 2014 ('the Act') was laid before the Scottish Parliament on 28 May 2013, and received Royal Assent on 1 April 2014.
- 2.2 The Act aims to support improvement in the quality and consistency of services through the integration of health and social care. The Act states that Health Boards and Local Authorities should, as a minimum, integrate services for adults and that partners can integrate other health and social care services (such as children's services) should they wish.
- 2.3 The Act requires the Local Authority and Health Board to prepare jointly an Integration Scheme setting out how this joint working is to be achieved. There is a choice of ways in which they may do this: the Health Board and Local Authority can either delegate functions between each other, or can both delegate to a third body called the Integration Joint Board. Delegation between the Health Board and Local Authority is commonly referred to as a "lead agency" arrangement. Delegation to an Integration Joint Board is commonly referred to as a "body corporate" arrangement.
- 2.4 The aims of the Act are:
- To improve the quality and consistency of services for patients, service users, carers and their families;
 - To provide seamless, joined-up and quality health and social care services where people are cared for in their own homes or in a homely-setting where it is safe to do so, and
 - To ensure resources are used effectively and efficiently to deliver services that meet the increasing number of people with longer-term and often complex needs, many of whom are older.

3. Integration of Health and Social Care in Glasgow

- 3.1 Glasgow City Council and NHS Greater Glasgow & Clyde have agreed that all community health and social care services, whether provided to adults or children, will be integrated.

- 3.2 Glasgow City Council and NHS Greater Glasgow and Clyde, in common with all but one health and social care partnership in Scotland, have agreed to adopt the Integration Joint Board or “body corporate” model.
- 3.3 Within this model, the planning of integrated health and social care services will be led by the Integration Joint Board, made up of voting members - eight Elected Members from Glasgow City Council and eight Non-Executive Directors of NHS Greater Glasgow and Clyde health board - and non-voting members as prescribed by the Act and associated regulations, such as the Chief Financial Officer to the Integration Joint Board, Clinical Director, Chief Officer and individuals representing staff, service users, patients and carers, and the third and independent sector.
- 3.4 The Integration Joint Board will be established following Ministerial approval of the Integration Scheme. Based on timescales for approval indicated by civil servants of the Scottish Government, the earliest the Integration Joint Board can be established is mid-May 2015.
- 3.5 While the Integration Joint Board leads on planning of integrated services, these services will still be delivered by employees of Glasgow City Council and NHS Greater Glasgow and Clyde, who will remain employed by their current employer with existing terms and conditions.
- 3.6 The arrangements by which the Integration Joint Board will interact with the Council, Health Board and other bodies such as the Community Planning Partnership are being considered by officers with a view to formalising these arrangements ahead of the establishment of the Integration Joint Board.

4. The Strategic Plan

- 4.1 The Act requires the Integration Joint Board to prepare a Strategic Plan for the partnership area. The process for development of the Strategic Plan, and elements of the content of the Plan, are outlined within the Act and associated Regulations and Orders.
- 4.2 The plan must include detail on the resources available to the Integration Joint Board for delivery of services within the partnership area, and how these resources will be allocated.
- 4.3 The Partnership will develop a three year plan which works towards a ten-year vision. The plan will be subject to ongoing review by the Integration Joint Board and within the management structure of the partnership, with a formal review carried out every three years in line with legislative requirements.
- 4.4 Work is underway to begin drafting the first Strategic Plan for Glasgow.

5. Financial Aspects

- 5.1 The Integration Joint Board is required to appoint a proper officer under section 95 of the Local Government (Scotland) Act 1973(a). Following a competitive recruitment process Sharon Wearing has been appointed to this post, known as the Chief Officer: Finance and Resources.

- 5.2 The Act requires both parent bodies to allocate funds to the Integration Joint Board in respect of those functions delegated to it. The Integration Joint Board then develops a Strategic Plan which outlines how resources should be utilised to deliver integrated health and social care services within the partnership area, directs the council and health board to deliver services in accordance with the Strategic Plan, and provides the resources with which to do so.
- 5.3 Given the significant level of complexity around financial arrangements and processes of the council and health board, a Technical Finance Working Group has been established with membership from NHS Greater Glasgow and Clyde and each local authority within the NHS GGC area to co-ordinate activity across the Greater Glasgow and Clyde area. This group is chaired by Glasgow City Council's Executive Director of Financial Services
- 5.4 Financial guidance has also been produced at a national level by the Integrated Resources Advisory Group. This guidance is being translated into local action plans.
- 5.5 The indicative net expenditure budget available to the Integration Joint Board for 2015/16 is approximately one billion pounds.

6. Next Steps

- 6.1 The key next steps in the integration of health and social care in Glasgow, with indicative timescales, are:
- Ministerial approval of Integration Scheme and establishment of the Integration Joint Board - **May 2015**
 - Development of draft Strategic Plan – **by May 2015**
 - Review of draft plan by Integration Joint Board - **May 2015**
 - Consultation on draft plan - **June 2015 to September 2015**
 - Approval of final draft plan by Integration Joint Board - **October 2015**
 - Strategic Plan becomes live, functions and resources delegated from council and health board to Integration Joint Board – **November 2015**